

**Berthoud Fire Protection District**  
Financial Statements and Supplementary Information

**For the year ended December 31, 2024**





# Table of Contents

	Page
INDEPENDENT AUDITORS' REPORT .....	i-iii
Management's Discussion and Analysis .....	iv-viii
BASIC FINANCIAL STATEMENTS:	
<i>Government-wide Financial Statements:</i>	
Statement of Net Position .....	1
Statement of Activities .....	2
<i>Fund Financial Statements – Governmental Funds:</i>	
Balance Sheet .....	3
Reconciliation of Governmental Funds Balance Sheet with the Government-wide Statement of Net Position .....	4
Statement of Revenues, Expenditures and Changes in Fund Balances .....	5
Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances with the Government-wide Statement of Activities .....	6
NOTES TO THE BASIC FINANCIAL STATEMENTS .....	7-34
REQUIRED SUPPLEMENTARY INFORMATION:	
Schedule of Revenues, Expenditures and Changes in Fund Balance – Actual and Budget Governmental Fund Type – General Fund .....	35
Schedule of Changes in Net Pension Liability/ (Asset) and Related Ratios —Volunteer Firefighters' Pension Plan —Last 10 Years.....	36
Schedule of Employer Contributions – Volunteer Firefighters' Pension Plan —Last 10 Years .....	37
Schedule of the District's Proportionate Share of the Net Pension (Asset)/Liability and Related Ratios – FPPA Statewide Defined Benefit Plan .....	38
Schedule of Employer Contributions – FPPA Statewide Defined Benefit Plan .....	39
SUPPLEMENTARY INFORMATION	
Schedule of Revenues, Expenditures and Changes in Fund Balance – Actual and Budget Governmental Fund Type – Capital Projects Fund .....	40
Schedule of Revenues, Expenditures and Changes in Fund Balance – Actual and Budget Governmental Fund Type – Impact Fee Fund .....	41



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## Independent Auditors' Report

To the Board of Directors  
Berthoud Fire Protection District

### Opinions

We have audited the accompanying financial statements of the governmental activities, and each major fund of Berthoud Fire Protection District, ("the District"), as of and for the year ended December 31, 2024, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund, of Berthoud Fire Protection District, as of December 31, 2024, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of Berthoud Fire Protection District and to meet our other ethical responsibilities in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about Berthoud Fire Protection District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

## **Auditors' Responsibilities for the Audit of the Financial Statements**

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an Auditors' report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of Berthoud Fire Protection District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about Berthoud Fire Protection District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

## **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison schedule for the General Fund, and pension related schedules, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context.

We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### **Supplementary Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Berthoud Fire Protection District's basic financial statements. The budgetary comparison schedules for the Capital Projects and Impact Fee funds are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the budgetary comparison schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

*Haynie & Company*

Littleton, CO

July 18, 2025

## **Management's Discussion & Analysis**

## MANAGEMENT'S DISCUSSION AND ANALYSIS

As management of the Berthoud Fire Protection District, we offer readers of the District's financial statements this narrative overview and analysis of the financial activities of the District for the fiscal year ended December 31, 2024, as required under the Governmental Accounting Standards Board Statement No. 34 (GASB 34). A comparative analysis of government-wide data is included in this report.

### Financial Highlights

- The total assets and deferred outflows of resources of the District exceeded its total liabilities and deferred inflows of resources at the close of the most recent fiscal year by \$15,659,301. Total net position increased \$2,941,326 from 2023 which can be attributed to an increase in property tax revenue from assessed value and wildland revenue.
- As of the close of the current fiscal year, the District's general fund reported an ending fund balance of \$5,465,919, an increase of \$407,067 in comparison with the prior year. Of this total amount, \$185,570 is designated for the Emergency Fund per the TABOR Law. The increase in fund balance was due increases in property tax and wildland revenues.

### Overview of the Financial Statements

This discussion and analysis are intended to serve as an introduction to the District's basic financial statements. The District's basic financial statements are comprised of three components: 1) financial statements; 2) notes to the financial statements; 3) required supplementary information. This report also contains other supplementary information in addition to the basic financial statements.

**Financial Statements:** The financial statements are designed to provide readers with a broad overview of the District's finances, in a manner comparable to a private-sector business.

The Statement of Net Position presents information on all the District's assets, deferred outflows of resources, liabilities (both short-term and long-term), and deferred inflows of resources, with the difference reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the District is improving or deteriorating.

The Statement of Activities shows how the District's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will result in cash flows in future fiscal periods (e.g., earned but unpaid salaries and benefits).

The District's financial statements can be found on pages i through v of this report.

Notes to the Financial Statements provide additional information that is essential to a full understanding of the data provided in the financial statements. The notes to the financial statements can be found on pages 7-34 of this report.

### Condensed Statements of Net Position

	Governmental Activities		Increase/ Decrease
	2023	2024	
Cash and investments	\$ 8,125,522	\$ 7,939,488	\$ (186,034)
Other assets	7,647,674	7,376,448	(271,226)
Capital assets	5,256,334	7,849,442	2,593,108
<b>Total assets</b>	<b>21,029,530</b>	<b>23,165,378</b>	<b>2,135,848</b>
Deferred outflows of resources	2,079,596	1,728,593	(351,003)
Current and other liabilities	878,112	499,547	(378,565)
Long-term liabilities	1,462,843	1,196,515	(266,328)
<b>Total liabilities</b>	<b>2,340,955</b>	<b>1,696,062</b>	<b>(644,893)</b>
Deferred inflows of resources	7,750,196	7,238,608	(511,588)
Net investment in			
Capital assets	5,016,447	6,887,221	1,870,774
Restricted for TABOR	176,016	185,570	9,554
Unrestricted	7,825,512	8,886,510	1,060,998
<b>Total net position</b>	<b>\$ 13,017,975</b>	<b>\$ 15,959,301</b>	<b>\$ 2,941,326</b>

### Condensed Statements of Activities

	Governmental Activities		Increase/ Decrease
	2023	2024	
<b>Program Revenues</b>			
Operating grants and contributions	\$ 48,647	\$ 593,880	\$ 545,233
Capital grants and contributions	\$ -	\$ 300,000	\$ 300,000
<b>General Revenues</b>			
Property Taxes	6,325,060	7,594,488	1,269,428
Specific Ownership Taxes	392,215	402,667	10,452
Impact Fees	504,363	538,615	34,252
Investment Earnings	426,384	458,359	31,975
Charges for services	40,751	362,214	321,463
Other income	63,203	13,493	(49,710)
<b>Total Revenues</b>	<b>7,800,623</b>	<b>10,263,716</b>	<b>2,463,093</b>
<b>Expenses</b>			
Fire protection and emergency services	6,411,304	7,322,390	911,086
<b>Total Expenses</b>	<b>6,411,304</b>	<b>7,322,390</b>	<b>911,086</b>
Increase (decrease) in Net Position	1,389,319	2,941,326	1,552,007
Beginning Net Position	11,628,656	13,017,975	1,389,319
Ending Net Position	<u>\$ 13,017,975</u>	<u>\$ 15,959,301</u>	<u>\$ 2,941,326</u>

While the Statement of Net Position shows an increase in the District’s financial position, the Statement of Activities provides answers concerning the nature and source of these changes.

- Property tax revenue increased 20% due to an increase in the assessed value.
- Operating grants and contributions increased \$545,233 due to reimbursements for SB22-238 and SB23B-001.
- Capital grants and contributions increased \$300,000 due to the contribution of an addition to Station No. 1 from the Caretakers of Tradition to dedicate the Berthoud Hose Company Showroom of the Berthoud Fire Museum to the District.
- Wildland experienced a busier season in comparison to 2023 which resulted in an increase for charges for services revenue in 2024.

#### **General Fund Budgetary Highlights**

The table below will illustrate the difference of the original budget to actuals for 2024.

The district was in a reasonable position for budget vs actual for all revenue line items.

- The amount collected for property tax revenue was slightly over what was budgeted.
- Interest revenue was \$361,112 with a budget of \$100,000 causing it to be \$261,112 over budget. Due to the volatility and uncertainty of the market and interest rates, the district takes a conservative approach budgeting this line item as interest income is not guaranteed income. Due to the nature of this income, the districts intent is to use revenue items such as interest revenue to build reserves.
- Other revenue was over budget \$530,024 driven by wildland revenue and SB22-238 and SB23B-001. Wildland revenue during 2024 was a more active season compared to 2023. SB22-238 was not budgeted for 2024 due to timing of legislation and approval of the budget.

Overall revenues and expenditures were over budget for 2024. The district put an emphasis on managing budgeted expenditures in areas such as necessary overtime to cover district staff needs while personnel is out on wildland assignments and other operations needs such as maintenance and equipment. This resulted in a favorable position of \$376,371 for expenditures. The district has emphasized growing the reserve balance for capital needs which was the intent to transfer when the budget was approved.

The District continues to maintain the former, Berthoud Area Community Center, now known as Berthoud Fire Protection District, Phil Pennock Training Facility & Public Meeting Rooms, which it owns, operates and budgets for within the General Operating Fund.

**Revenues Budget Overview & Variances**  
General Fund

	Original and Final		
	Budget	Actual	Variance
Revenues			
Total Taxes	\$ 7,258,109	\$ 7,312,280	\$ 54,171
Interest	100,000	361,112	261,112
Total Other	484,414	1,014,438	530,024
Total Revenues	\$ 7,842,523	\$ 8,687,830	\$ 845,307

**Expenditures Budget Overview & Variances**  
General Fund

	Original and		
	Final Budget	Actual	Variance
Expenditures			
Personnel	\$ 5,743,485	\$ 5,422,064	\$ 321,421
Building & Land	150,029	201,133	(51,104)
Vehicles & Equipment	455,679	318,020	137,659
Communications & IT	138,877	126,040	12,837
Travel & Training	178,400	186,123	(7,723)
Managerial	541,589	575,092	(33,503)
Debt Service	-	3,216	(3,216)
Total Expenditure	\$ 7,208,059	\$ 6,831,688	\$ 376,371

## **Capital Assets**

The District completed an ongoing project for remodeling Station 1 in 2024. The total amount of this project that was placed into service during 2024 was \$3,304,687. Various fleet was also purchased and placed into service during 2024 in the amount of \$1,049,103.

## **Long-term Debt**

The District entered into a lease agreement during 2022 to purchase apparatus. The district continued to make scheduled payments of principal and interest during 2024. This lease is scheduled to be paid off in 2029. See note 5 on page 20 for more information regarding this lease agreement and long-term liabilities.

## **Economic Factors and Next Year's Budgets and Rates**

In 1982, the State of Colorado amended the Gallagher Amendment; however, due to a successful ballot question in 2018 to 'de-gallagherize', the district's assessed value will maintain 7.15%. For FY 2025, a decrease of 4.73% was observed in assessed values across the three counties within the district's jurisdiction.

In May 2025, Berthoud Fire Protection District voters authorized the fire district to impose a 1% sales tax on sales occurring within its boundaries effective July 1, 2025. The Colorado State Department of Revenue estimates this sales tax will generate an annual revenue amount of approximately \$232,949.79 in 2026. Based on district budgeting practices, reserves and the passing of sales tax revenue, the board of directors and management are confident the financial health of the district will not be negatively impacted in the foreseeable future.

## **Requests for Information**

This financial report is designed to provide a general overview of the District's finances for all those with an interest in the District's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Financial Officer, Berthoud Fire Protection District, 275 Mountain Ave., PO Box 570, Berthoud, CO, 80513.

## **Basic Financial Statements**

**Berthoud Fire Protection District**  
**Statement of Net Position**  
**December 31, 2024**

<b>Assets</b>	<b>Governmental Activities</b>
Current assets:	
Cash and cash equivalents	\$ 246,481
Cash held with county treasurer	35,335
Restricted cash	185,570
Investments	7,472,102
Property taxes receivable	7,180,785
Other receivables	46,454
Prepaid items	149,209
Total current assets	15,315,936
Long-Term assets:	
Capital assets, non depreciable	807,361
Capital assets, net of accumulated depreciation	7,042,081
Total long-term assets	7,849,442
Total assets	\$ 23,165,378
<b>Deferred Outflows of Resources</b>	
Deferred outflows related to pension - Volunteer Plan	47,810
Deferred outflows related to pension - SRP Plan	1,680,783
Total deferred outflows of resources	1,728,593
<b>Liabilities</b>	
Current liabilities:	
Accounts payable	\$ 80,666
Accrued wages	130,569
Total current liabilities	211,235
Noncurrent liabilities:	
Due within one year	288,312
Due in more than one year	1,112,422
Net pension liability - Volunteer plan	84,093
Total noncurrent liabilities	1,484,827
<b>Deferred Inflows of Resources</b>	
Deferred property tax revenue	7,180,785
Deferred inflows related to pension - SRP Plan	57,823
Total deferred inflows of resources	7,238,608
<b>Net Position</b>	
Net investment in capital assets	6,887,221
Restricted for TABOR	185,570
Unrestricted	8,886,510
Total net position	\$ 15,959,301

The accompanying notes are an integral part of these financial statements.

**Berthoud Fire Protection District**  
**Statement of Activities**  
**For the Year Ended December 31, 2024**

<u>Functions/Program Activities</u>	<u>Expenses</u>	<u>Program Revenues</u>			<u>Net (Expense) Revenue and Changes in Net Position</u>
		<u>Charges for Services</u>	<u>Operating Grants and Contributions</u>	<u>Capital Grants and Contributions</u>	
Governmental activities					
Administration	\$ 2,426,703	\$ -	\$ 593,880	\$ -	\$ (1,832,823)
Firefighting	3,782,480	-	-	-	(3,782,480)
Deployment	66,110	362,214	-	-	296,104
Community Services	102,212	-	-	-	(102,212)
Communications	74,002	-	-	-	(74,002)
Training	90,690	-	-	-	(90,690)
Fire Repair Services	236,747	-	-	-	(236,747)
EMS	16,205	-	-	-	(16,205)
Stations and Grounds	328,572	-	-	300,000	(28,572)
Health and Safety	154,420	-	-	-	(154,420)
Interest on long-term debt	44,249	-	-	-	(44,249)
Total governmental activities	<u>\$ 7,322,390</u>	<u>\$ 362,214</u>	<u>\$ 593,880</u>	<u>\$ 300,000</u>	<u>(6,066,296)</u>
<b>General revenues:</b>					
Property taxes					7,594,488
Specific ownership taxes					402,667
Impact fees					538,615
Interest					458,359
Miscellaneous					13,493
Total General Revenues					<u>9,007,622</u>
<b>Change in net position</b>					2,941,326
<b>Net position - beginning of year</b>					13,017,975
<b>Net position - end of year</b>					<u>\$ 15,959,301</u>

The accompanying notes are an integral part of these financial statements.

**Berthoud Fire Protection District**  
**Governmental Funds Balance Sheet**  
**December 31, 2024**

	<b>General Fund</b>	<b>Capital Projects Fund</b>	<b>Impact Fee Fund</b>	<b>Total Governmental Funds</b>
<b>Assets</b>				
Cash and cash equivalents	\$ 245,082	\$ -	\$ 1,399	\$ 246,481
Investments	5,014,804	623,590	1,833,708	7,472,102
Cash held with county treasurer	35,335	-	-	35,335
Property taxes receivable	6,537,629	643,156	-	7,180,785
Other receivables	46,454	-	-	46,454
Prepaid items	149,209	-	-	149,209
Restricted cash	185,570	-	-	185,570
Total assets	<u>12,214,083</u>	<u>1,266,746</u>	<u>1,835,107</u>	<u>15,315,936</u>
<b>Liabilities</b>				
Accounts payable	79,966	700	-	80,666
Accrued wages	130,569	-	-	130,569
Total liabilities	<u>210,535</u>	<u>700</u>	<u>-</u>	<u>211,235</u>
<b>Deferred Inflows of Resources</b>				
Deferred property tax revenue	6,537,629	643,156	-	7,180,785
Total deferred inflows of resources	<u>6,537,629</u>	<u>643,156</u>	<u>-</u>	<u>7,180,785</u>
<b>Fund Balances</b>				
Nonspendable:				
Prepaid items	149,209	-	-	149,209
Restricted:				
Statutory emergencies	185,570	-	-	185,570
Capital projects	-	-	-	-
Assigned	-	622,890	1,835,107	2,457,997
Unassigned	5,131,140	-	-	5,131,140
Total fund balance	<u>5,465,919</u>	<u>622,890</u>	<u>1,835,107</u>	<u>7,923,916</u>
<b>Total liabilities, deferred inflows of resources and fund balance</b>	<u>\$ 12,214,083</u>	<u>\$ 1,266,746</u>	<u>\$ 1,835,107</u>	<u>\$ 15,315,936</u>

The accompanying notes are an integral part of these financial statements.

**Berthoud Fire Protection District**  
**Reconciliation of the Governmental Fund Balance Sheet**  
**With the Government-Wide Statement of Net Position**  
**December 31, 2024**

**Fund Balance - Total Governmental Fund** \$ 7,923,916

Capital assets used in governmental activities are not current financial resources, and therefore, are not reported as assets in the governmental fund financial statements.

Cost of capital assets	13,707,861	
Less accumulated depreciation and amortization	<u>(5,858,419)</u>	7,849,442

Long-term liabilities, consisting of long-term debt, financed purchases, and compensated absences, are not due from current financial resources, and therefore are not reported as liabilities in the governmental funds balance sheet.

Accrued compensated absences	(438,513)	
Right-to-use lease liability	(4,695)	
Lease purchase	<u>(957,526)</u>	(1,400,734)

Net pension asset and liability amounts and the related deferred inflows and deferred outflows of resources are not current financial resources or due and payable in the current period and therefore are not reported in the fund financial statements.

Net pension liability- Volunteer	(84,093)	
Deferred outflows of resources related to pension	1,728,593	
Deferred inflows of resources related to pension	<u>(57,823)</u>	<u>1,586,677</u>

**Net position of governmental activities** **\$ 15,959,301**

The accompanying notes are an integral part of these financial statements.

**Berthoud Fire Protection District**  
**Statement of Revenues, Expenditures,**  
**and Changes in Fund Balances**  
**December 31, 2024**

	General Fund	Capital Projects Fund	Impact Fee Fund	Total Governmental Funds
<b>Revenues</b>				
Property taxes	\$ 6,916,958	\$ 677,530	\$ -	\$ 7,594,488
Specific ownership taxes	395,322	7,345	-	402,667
Charges for services	44,851	-	493,764	538,615
Interest	361,112	15,997	81,250	458,359
Intergovernmental	362,214	-	-	362,214
Grant revenue	593,880	-	-	593,880
Other income	13,493	-	-	13,493
	<u>8,687,830</u>	<u>700,872</u>	<u>575,014</u>	<u>9,963,716</u>
<b>Expenditures</b>				
Current:				
Personnel expenses	5,422,064	-	-	5,422,064
Building and land	201,133	-	-	201,133
Vehicles and equipment	318,020	135,420	2,500	455,940
Communications and IT	126,040	-	-	126,040
Travel and training	186,123	-	-	186,123
Managerial	575,092	12,551	-	587,643
Capital outlay	-	2,306,843	360,500	2,667,343
Debt service:				
Principal	2,983	108,956	77,934	189,873
Interest	233	24,703	19,313	44,249
	<u>6,831,688</u>	<u>2,588,473</u>	<u>460,247</u>	<u>9,880,408</u>
<b>Excess (Deficiency) of Revenues over (under) Expenditures</b>	<u>1,856,142</u>	<u>(1,887,601)</u>	<u>114,767</u>	<u>83,308</u>
<b>Other Financing Sources (Uses)</b>				
Interfund Transfers	(1,449,075)	1,440,789	8,286	-
	<u>(1,449,075)</u>	<u>1,440,789</u>	<u>8,286</u>	<u>-</u>
<b>Net Change in fund balance</b>	<u>407,067</u>	<u>(446,812)</u>	<u>123,053</u>	<u>83,308</u>
<b>Fund balance:</b>				
Beginning of the year	5,058,852	1,069,702	1,712,054	7,840,608
End of the year	<u>\$ 5,465,919</u>	<u>\$ 622,890</u>	<u>\$ 1,835,107</u>	<u>\$ 7,923,916</u>

The accompanying notes are an integral part of these financial statements.

**Berthoud Fire Protection District**  
**Reconciliation of the Statement of Revenues, Expenditures**  
**and Changes In Fund Balances of Governmental Activities**  
**To The Statement of Activities**  
**December 31, 2024**

**Net Change in Fund Balance - Governmental Funds** \$ 83,308

Governmental funds report capital outlays as expenditures. In the statement of activities, capital outlay is not reported as an expenditure. However, the statement of activities will report depreciation and amortization expense, the allocation of the cost of any depreciable asset over their estimated useful life of the asset. Therefore, this is the amount of capital outlay, net of depreciation and amortization expense, in the current

Capital outlay	2,367,343	
Contributed assets	300,000	
Depreciation and amortization expense	<u>(374,235)</u>	2,293,108

The issuance of long-term debt (e.g. lease purchases and other debt) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. This amount is the net effect of these differences in the treatment of long-term debt and related items.

Principal repayment of long-term debt	189,873
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Changes in assets, liabilities, deferred outflows of resources, and deferred inflows of resources related to the District's defined benefit and volunteer retirement plans are recognized on the statement of activities and are not reflected as an expense on the statement of revenues, expenditures, and changes in fund balance.

156,515

Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.

Change in compensated absences	<u>(81,478)</u>
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**Change in net position of governmental activities** **\$ 2,641,326**

The accompanying notes are an integral part of these financial statements.

# Berthoud Fire Protection District

## Notes to Financial Statements

### December 31, 2024

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#### 1. Definition of Reporting Entity

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The Berthoud Fire Protection District (the "District") was established on June 26, 1950 as a Special District to provide fire protection and prevention services to certain areas of Larimer, Boulder and Weld Counties.

The accompanying financial statements have been prepared in accordance with accounting principles generally accepted in the United States of America (GAAP) applicable to state and local governments. A summary of the District's significant accounting policies applied in the preparation of these financial statements follows.

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#### 2. Summary of Significant Accounting Policies

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The financial statements of the District have been prepared in conformity with accounting principles generally accepted in the United States of America ("GAAP") as applied to governmental units. The Governmental Accounting Standards Board ("GASB") is the accepted standard-setting body for establishing government accounting and financial reporting principles. The more significant of the District's accounting policies are described below.

##### Reporting Entity

In conformity with GASB financial reporting standards, the District is the reporting entity for financial reporting purposes. The District is the primary government financially accountable for all activities of the District. The District meets the criteria of a primary government: its Board of Directors is the publicly elected governing body; it is a legally separate entity; and it is fiscally independent. The District is not included in any other governmental reporting entity.

As defined by GAAP established by the GASB, the financial reporting entity consists of the primary government, as well as component units, which are legally separate organizations for which elected officials of the primary government are financially accountable. Financial accountability is defined as:

- A. Appointment of a voting majority of the component unit's governing board, and either, a) the ability to impose its will by the primary government, or b) there is a potential for the component unit to provide specific financial benefits to, or impose specific financial burdens on, the primary government; or
- B. Fiscal dependency on the primary government and there is a potential for the organization to provide specific benefits to or impose specific financial burdens on the primary government regardless of whether the organization has (1) a separately elected governing board, (2) a governing board appointment by a higher level of government, or (3) a jointly appointed board.

Based on the above criteria, there are no other organizations that would be considered component units of the District. The District meets the criteria of an "other standalone government."

**Berthoud Fire Protection District**  
**Notes to Financial Statements (continued)**  
**December 31, 2024**

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**2. Summary of Significant Accounting Policies (continued)**

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**Basic Financial Statements**

The District's basic financial statements include the accounts and funds of all District operations. The accounting policies of the District conform to accounting principles generally accepted in the United States of America. The following is a summary of such significant policies:

The financial statements of the Berthoud Fire Protection District (District) have been prepared in conformity with accounting principles generally accepted in the United States (GAAP) as applied to governments. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for governmental accounting and financial reporting.

**Government-wide Financial Statements**

The government-wide financial statements (i.e., the Statement of Net Position and the Statement of Activities) report information on all of the activities of the District. Governmental activities are generally supported by taxes, charges for services and intergovernmental revenues. There are no business-type activities in the District for the year ended December 31, 2024.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segments are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include: (1) charges to those who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment, and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned, and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

**Fund Financial Statements**

Fund financial statements of the reporting entity are organized into funds, which is considered to be a separate accounting entity. Each fund is accounted for by providing a separate set of self-balancing accounts which constitute its assets, liabilities, fund balance, revenues and expenditures/expenses. The focus of governmental fund financial statements is on the major funds rather than the reporting funds by type. Funds are organized into three major categories: governmental, proprietary and fiduciary. The District has three governmental funds.

**Measurement Focus and Basis of Accounting**

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are taken into account when they are earned, regardless of when they are collected; expenditures are reflected as soon as the liabilities are incurred, regardless of when they are paid.

**Berthoud Fire Protection District**  
**Notes to Financial Statements (continued)**  
**December 31, 2024**

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**2. Summary of Significant Accounting Policies (continued)**

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Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are accounted for using the current financial resources measurement focus and these funds use the modified accrual basis of accounting whereby revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when the payment is due.

Because governmental fund statements are presented using a measurement focus and basis of accounting different from that used in the government-wide statements, a reconciliation is presented that briefly explains the adjustments necessary to reconcile to ending net position and the change in net position.

In accordance with GASB Statement No. 33, *Accounting and Financial Reporting for Nonexchange Transactions*, (“GASB No. 33”) the corresponding assets (receivables) in non-exchange transactions are recognized in the period in which the underlying nonexchange transaction occurs, when an enforceable legal claim has arisen, when all eligibility requirements have been met, or when resources are received, depending on the revenue source.

Governmental funds are used to account for all or most of the government’s general activities.

The following are the District's major governmental funds:

*General Fund* - The General Fund is the general operating fund of the District. It is used to account for all financial resources except those required to be accounted for in another fund.

*Capital Projects Fund* - The Capital Projects Fund is used to account for financial resources to be used for the acquisition of equipment, apparatus or the construction of stations and station additions.

*Impact Fee Fund* - The Impact Fee Fund is a capital projects fund used to account for financial resources to be used for defraying projected impacts on capital facilities caused by new developments.

**Berthoud Fire Protection District**  
**Notes to Financial Statements (continued)**  
**December 31, 2024**

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**2. Summary of Significant Accounting Policies (continued)**

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**Budgets and Budgetary Accounting**

The District follows these procedures in establishing the budgetary data reflected in the financial statements:

- By October 15, the District staff submits to the Board of Directors a proposed operating budget for the fiscal year commencing the following January 1. The operating budget includes proposed expenditures and the means of financing them.
- A public hearing is conducted by the District Board of Directors to obtain taxpayer comments.
- In most years, prior to December 31, the budget is legally enacted through passage of a resolution. The resolutions can be adjusted by the Board for unforeseen circumstances. Equal line-item adjustments must be approved by the Board.
- Any budget revisions that alter the total expenditures of any fund must be approved by the District Board of Directors through passage of a resolution.
- The District legally adopts a budget for the governmental funds on its basis of accounting.
- Budgeted amounts in the financial statements are as originally adopted or as amended by the Board of Directors. All appropriations lapse at year end.

**Cash and Cash Equivalents**

Cash and cash equivalents include cash on hand, demand deposits and participation in local government investment pools. All cash equivalents have an original maturity date of less than three months.

**Receivables**

In the government-wide financial statements, receivables are reported at their gross value and, when appropriate, are reduced by the estimated portion that is expected to be uncollectible. No amounts were determined to be uncollectible at December 31, 2024. Property taxes levied on December 31, 2024 are identified as property taxes receivable and deferred inflows of resources.

**Capital Assets**

Capital assets, which include property and equipment, are reported in the applicable District activities in the government-wide financial statements. Capital assets are defined by the District as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

**Berthoud Fire Protection District**  
**Notes to Financial Statements (continued)**  
**December 31, 2024**

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**2. Summary of Significant Accounting Policies (continued)**

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Depreciation is computed on the straight-line basis over the estimated useful lives of the assets, which are as follows:

Building/Improvements	20-50 years
Fire apparatus and equipment	3-15 years

**Accrued Absences**

The District's policy permits employees to accumulate earned, but unused, vacation and sick pay benefits. Vacation pay is accrued when incurred in the government-wide financial statements. A liability for these amounts is reported in the governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

All employees earn vacation at varying annual rates based on years of employment. Nonexempt full-time uniformed employees working 24-hour shifts cannot accrue more than 120 hours above their annual allocation amounts. Nonexempt or exempt full-time uniformed employees and exempt administrative office staff working 40 hours a week may accumulate no more than 160 hours of vacation time above their annual allocation amounts.

Sick leave is earned and accumulated at a rate of 1 hour for every 16 hours worked, with the exception of fire suppression and emergency medical employees. Fire suppression and emergency medical employees accrue sick leave at a rate of 4.25 hours per pay period. Unused sick leave of up to 120 hours for permanent full-time uniformed employees and up to 96 hours for permanent part-time employees can be accumulated but may only be used in the event of illness or injury and is not paid upon termination of employment with the District.

**Accrued Liabilities and Long-Term Obligations**

All payables are reported in the government-wide financial statements. In general, payables that will be paid from governmental funds are reported on the governmental fund financial statements, regardless of whether they will be liquidated with current resources. However, claims and judgments that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they will be paid with current, expendable and available financial resources. In general, payments made within 60 days after year-end are considered to have been made with current available financial resources.

**Deferred Outflows/Inflows of Resources**

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element represents a consumption of net position that applies to a future period(s) and will not be recognized as an outflow of resources (expense/expenditure) until then. Deferred outflows of resources at the District primarily relate to pensions.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources.

**Berthoud Fire Protection District**  
**Notes to Financial Statements (continued)**  
**December 31, 2024**

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**2. Summary of Significant Accounting Policies (continued)**

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**Net Position and Fund Balance**

In the government-wide financial statements, net position is classified in the following categories:

- *Net Investment in Capital Assets* – This category groups all capital assets, including infrastructure, into one component of net position. Accumulated depreciation and the outstanding balances of debt that are attributable to the acquisition, construction or improvement of these assets reduce this category.
- *Restricted Net Position* – This category presents external restrictions imposed by creditors, grantors, contributors or laws or regulations of other governments and restrictions imposed by law through constitutional provisions or enabling legislation.
- *Unrestricted Net Position* – This category represents the net position of the District, which are not restricted for any project or other purpose. A deficit will require future funding.

Fund balance for governmental funds should be reported in classifications that comprise a hierarchy based on the extent to which the government is bound to honor constraints on the specific purposes for which spending can occur. Governmental funds report up to five classifications of fund balance: nonspendable, restricted, committed, assigned, and unassigned. Because circumstances differ among governments, not every government or every governmental fund will present all of these components. In accordance with GASB Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*, fund balances of the governmental funds are classified as follows:

- *Nonspendable fund balance* - The portion of fund balance that cannot be spent because it is either not in spendable form (such as prepaid amounts or inventory) or legally or contractually required to be maintained intact.
- *Restricted fund balance* - The portion of fund balance that is constrained to being used for a specific purpose by external parties (such as bondholders), constitutional provisions, or enabling legislation.
- *Committed fund balance* - The portion of fund balance that can only be used for specific purposes pursuant to constraints imposed by formal action of the government's highest level of decision-making authority, the Board of Directors. The constraint may be removed or changed only through formal action of the Board of Directors.
- *Assigned fund balance* - The portion of fund balance that is constrained by the government's intent to be used for specific purposes but is neither restricted nor committed. Intent is expressed by the Board of Directors to be used for a specific purpose. Constraints imposed on the use of assigned amounts are more easily removed or modified than those imposed on amounts that are classified as committed.

**Berthoud Fire Protection District**  
**Notes to Financial Statements (continued)**  
**December 31, 2024**

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**2. Summary of Significant Accounting Policies (continued)**

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- *Unassigned fund balance* – amounts that are available for any purpose.

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balances are available, the District considers restricted funds to have been spent first. When an expenditure is incurred for which committed, assigned, or unassigned fund balances are available, the District considers amounts to have been spent first out of committed funds, then assigned funds, and finally unassigned funds, as needed, unless the Board has provided otherwise in its commitment or assignment actions.

**Revenue Recognition/Property Taxes**

Property taxes attach an enforceable lien on property as of January 1. Taxes are levied in December, payable in the following year in full by April 30, or in two equal installments due on the last day of February and June 15. The county treasurer bills and collects property taxes for all taxing entities within the county. Property tax receipts collected by the county treasurer each month are remitted to the District by the tenth day of the subsequent month. Property tax revenues are recognized in the government-wide financial statements in the year that the property taxes are used to fund the operations of the District.

In the fund financial statements, property taxes are recognized in the year for which they are levied provided they become available and measurable. Property tax revenues are considered available when they become due or past due and are received by the District within 60 days of the end of the fiscal year.

**Leases**

The District is a lessee for a noncancellable lease of equipment. The District recognizes a lease liability, reported with long-term debt, and a right-to-use lease asset (lease asset), reported with other capital assets, in the government-wide statements.

At the commencement of a lease, the District initially measures the lease liability at the present value of payments expected to be made during the lease term. Subsequently, the lease liability is reduced by the principal portion of lease payments made.

The lease asset is initially measured as the initial amount of the lease liability, adjusted for lease payments made at or before the lease commencement date, plus certain initial direct costs. Subsequently, the lease asset is amortized on a straight-line basis over the shorter of the lease term or its useful life.

Key estimates and judgments related to leases include how the District determines (1) the discount rate it uses to discount the expected lease payments to present value, (2) lease term, and (3) lease payments.

**Berthoud Fire Protection District**  
**Notes to Financial Statements (continued)**  
**December 31, 2024**

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**2. Summary of Significant Accounting Policies (continued)**

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- The District uses the interest rate charged by the lessor as the discount rate. When the interest rate charged by the lessor is not provided, the District generally uses its estimated incremental borrowing rate as the discount rate for leases.
- The lease term includes the noncancellable period of the lease.
- Lease payments included in the measurement of the lease liability are composed of fixed payments, variable payments fixed in substance or that depend on an index or a rate, purchase option price that the District is reasonably certain to exercise, lease incentives receivable from the lessor, and any other payments that are reasonably certain of being required based on an assessment of all relevant factors.

The District monitors changes in circumstances that would require a remeasurement of its leases and will remeasure the lease asset and liability if certain changes occur that are expected to significantly affect the amount of the lease liability.

**Pensions**

The District participates in the Volunteer Firefighters' Pension Plan (the Volunteer Plan), an agent multiple-employer Public Employee Retirement System affiliated with the Fire and Police Pension Association of Colorado (FPPA) for the purpose of administering the plan and managing the funds of the plan for investment.

In addition, the District participates in the Statewide Retirement Plan (SRP), a cost-sharing multiple-employer defined benefit pension plan administered by FPPA. The net pension asset or liability, deferred outflows of resources and deferred inflows of resources related to pensions, pension expense, information about the fiduciary net position and additions to/deductions from the fiduciary net position of the plans have been determined using the economic resources measurement focus and the accrual basis of accounting. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

**Estimates**

The presentation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets, deferred outflows of resources, liabilities, and deferred inflows of resources and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenue and expense during the reporting period. Actual results could differ from those estimates.

**Recently Issued Accounting Pronouncements**

For 2024, the District implemented Governmental Accounting Standards Board (GASB) Statement No. 101, Compensated Absences. GASB Statement No. 101 provides guidance for recognizing and

**Berthoud Fire Protection District**  
**Notes to Financial Statements (continued)**  
**December 31, 2024**

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**2. Summary of Significant Accounting Policies (continued)**

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measuring liabilities for compensated absences, such as vacation and sick leave. The Statement establishes a unified recognition and measurement model that defines when a liability should be recorded and clarifies that only leave that has been earned and is more likely than not to be used or paid should be recognized. As a result of implementing this Statement, the District recorded a liability for certain compensated absences that had not previously been accrued. The adoption of GASB Statement No. 101 did not result in a restatement of beginning net position.

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**3. Cash and Investments**

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**Custodial Credit Risks – Deposits**

Colorado state statutes govern the entity's deposits of cash. For deposits in excess of federally insured limits, Colorado Revised Statutes (CRS) require the depository institution to maintain collateral on deposit with an official custodian (as authorized by the State Banking Board). The Colorado Public Deposit Protection Act (PDPA) requires state regulators to certify eligible depositories for public deposit. PDPA requires the eligible depositories with public deposits in excess of the amounts insured by the Federal Deposit Insurance Corporation (FDIC) to create a single institutional collateral pool of obligations of the State of Colorado or local Colorado governments and obligations secured by first lien mortgages on real property located in the State. The pool is to be maintained by another institution or held in trust for all uninsured public deposits as a group. The market value of the assets in the pool must be at least 102% of the uninsured deposits.

As of December 31, 2024, the District had cash deposits with a bank balance of \$246,481 and a carrying balance of \$246,481.

**Investments**

Colorado statutes specify investment instruments meeting defined rating and risk criteria in which local governments may invest, which include:

- certificates of deposit with an original maturity in excess of three months
- obligations of the United States and certain U.S. government agency securities,
- certain international agency securities,
- general obligation and revenue bonds of U.S. local government entities,
- bankers' acceptances of certain banks,
- commercial paper,
- written repurchase agreements collateralized by certain authorized securities,
- certain money market funds,

**Berthoud Fire Protection District**  
**Notes to Financial Statements (continued)**  
**December 31, 2024**

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**3. Cash and Investments (continued)**

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- guaranteed investment contracts, and
- local government investment pools.

**Custodial Credit Risk - Investments**

For investments, custodial credit risk is the risk that in the event of a failure of a counter party, the District would not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The District does not have a specific policy for custodial credit risk. As of December 31, 2024, the District's deposits were not exposed to custodial credit risk, as all deposits were insured by the Federal Deposit Insurance Corporation or collateralized in accordance with PDPA.

**Interest Rate Risk**

Colorado Revised Statutes limit investment maturities to five years or less from the date of purchase. This limit on investments is the means of limiting exposure to fair value losses arising from increasing interest rates.

**Local Government Investment Pools**

The District invested in the Colorado Local Government Liquid Asset Trust (COLOTRUST) (the Trust); an investment vehicle established for local government entities in Colorado to pool surplus funds. The State Securities Commissioner administers and enforces all State statutes governing the Trust. The Trust currently offers three portfolios – COLOTRUST PRIME, COLOTRUST PLUS+, and COLOTRUST EDGE.

COLOTRUST PRIME and COLOTRUST PLUS+, which operate similarly to a money market fund and each share is equal in value to \$1.00, offer daily liquidity. Both portfolios may invest in U.S. Treasury securities and repurchase agreements collateralized by U.S. Treasury securities. COLOTRUST PLUS+ may also invest in certain obligations of U.S. government agencies, highest rated commercial paper, and any security allowed under CRS 24-75-601.

COLOTRUST EDGE, a variable Net Asset Value (NAV) Local Government Investment Pool, offers weekly liquidity and is managed to approximate a \$10.00 transactional share price. COLOTRUST EDGE may invest in securities authorized by CRS 24-75-601, including U.S. Treasury securities, repurchase agreements collateralized by U.S. Treasury securities, certain obligations of U.S. government agencies, highest rated commercial paper, and any security allowed under CRS 24-75-601.

A designated custodial bank serves as custodian for the Trust's portfolios pursuant to a custodian agreement. The custodian acts as safekeeping agent for the Trust's investment portfolios and provides services as the depository in connection with direct investments and withdrawals.

**Berthoud Fire Protection District**  
**Notes to Financial Statements (continued)**  
**December 31, 2024**

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**3. Cash and Investments (continued)**

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The custodian’s internal records segregate investments owned by the Trust. COLOTRUST PRIME and COLOTRUST PLUS+ are rated AAAM by Standard & Poor’s. COLOTRUST EDGE is rated AAAsf/S1 by Fitch Ratings. COLOTRUST records its investments at fair value and the District records its investment in COLOTRUST at net asset value as determined by fair value. There are no unfunded commitments, the redemption frequency is daily or weekly, and there is no redemption notice period.

Cash and investments as of December 31, 2024 are classified on the Statement of Net Position as follows:

As reported on statement of net position:

Cash with county treasurer	\$ 35,335
Cash and cash equivalents	246,481
Restricted cash	185,570
Investments	<u>7,472,102</u>
Total cash and investments	<u><u>\$ 7,939,488</u></u>

Cash and investments as of December 31, 2024 consist of the following:

Petty cash	\$ 394
Cash with the County Treasurer	35,335
Deposits with financial institutions	246,087
Investments	<u>7,657,672</u>
	<u><u>\$ 7,939,488</u></u>

**Restricted Investments**

The Board of Directors has established an emergency reserve savings account pursuant to Article X, Section 20, of the Colorado Constitution, otherwise known as TABOR. The District's emergency reserve, reported as restricted net position and restricted fund balance, is \$185,570 as of December 31, 2024.

**Berthoud Fire Protection District**  
**Notes to Financial Statements (continued)**  
**December 31, 2024**

**4. Capital Assets**

The following table presents capital asset activity of the District for the year ended December 31, 2024:

	<b>Balance at December 31, 2023</b>	<b>Additions</b>	<b>Disposals/ Retirements</b>	<b>Balance at December 31, 2024</b>
<b>Governmental activities:</b>				
Capital assets, not being depreciated:				
Land	\$ 807,361	\$ -	\$ -	\$ 807,361
Construction in progress	1,386,447	1,276,922	(2,663,369)	-
Total Capital assets, not being depreciated	<u>2,193,808</u>	<u>1,276,922</u>	<u>(2,663,369)</u>	<u>807,361</u>
Capital assets, being depreciated:				
Buildings and improvements	3,067,198	3,304,687	-	6,371,885
Trucks and vehicles	3,841,294	1,049,103	-	4,890,397
Fire apparatus and equipment	628,576	-	-	628,576
Medical rescue equipment	212,949	-	-	212,949
Communication equipment	723,822	-	-	723,822
Office and administration	59,560	-	-	59,560
Right-to-use leased copier	<u>13,311</u>	<u>-</u>	<u>-</u>	<u>13,311</u>
Total capital assets being depreciated/amortized	<u>8,546,710</u>	<u>4,353,790</u>	<u>-</u>	<u>12,900,500</u>
Accumulated depreciation/amortization	<u>(5,484,184)</u>	<u>(374,235)</u>	<u>-</u>	<u>(5,858,419)</u>
Total Capital Assets, Depreciated/Amortized, Net	<u>3,062,526</u>	<u>3,979,555</u>	<u>-</u>	<u>7,042,081</u>
Total Capital Assets, Net	<u>\$ 5,256,334</u>	<u>\$ 5,256,477</u>	<u>\$ (2,663,369)</u>	<u>\$ 7,849,442</u>

Depreciation was charged to the functions/programs of the primary government as follows:

Depreciation and amortization expense was charged to functions/programs of the primary government as follows:

<b>Governmental activities:</b>	
Administration	\$ 5,279
Firefighting	210,144
Emergency medical services	11,662
Communications	23,431
Station and grounds	<u>123,719</u>
<b>Total depreciation and amortization expense</b>	<u>\$ 374,235</u>

The District received a donation of a building during the year ended December 31, 2024. The building was contributed by the Care Takers of Tradition, with an estimated fair market value of \$300,000. The transaction was recorded as a capital contribution in the government-wide financial statements and capitalized in accordance with the District's capitalization policy.

**Berthoud Fire Protection District**  
**Notes to Financial Statements (continued)**  
**December 31, 2024**

**5. Long-Term Liabilities**

**Changes in Long-Term Liabilities**

The following is an analysis of the changes in long-term obligations:

	<b>Balance at December 31, 2023</b>	<b>Additions</b>	<b>Reductions</b>	<b>Balance at December 31, 2024</b>	<b>Amounts Due Within One Year</b>
Financed purchase	\$ 1,144,416	\$ -	\$ (186,890)	\$ 957,526	\$ 179,853
Right-to-use lease liability	7,678	-	(2,983)	4,695	3,216
Compensated absences	357,035	81,478	-	438,513	105,243
Total Long-Term Debt	<u>\$ 1,509,129</u>	<u>\$ 81,478</u>	<u>\$ (189,873)</u>	<u>\$ 1,400,734</u>	<u>\$ 288,312</u>

**Leases**

***Financed purchase liability***

Effective June 21, 2022, the District entered into a lease purchase obligation with Zions Bancorporation, N.A. in the amount of \$1,502,715 to finance the purchase of vehicles. The lease requires annual payments of principal and interest according to a payment schedule reflecting interest at 3.85%.

Annual debt service requirements for the outstanding lease obligation as of December 31, 2024 are as follows:

**Lease purchase amortization  
Year Ending December 31,**

2025	\$ 217,246
2026	217,246
2027	217,246
2028	217,246
2029	<u>203,542</u>
Total minimum lease payments	1,072,526
Less amount representing interest	<u>(115,000)</u>
Present value of future minimum lease payments	<u>\$ 957,526</u>

***Right-to-use lease liability***

The District has entered into a lease agreement for a copier allowing the right-to-use the equipment over the term of the lease. The District is required to make monthly payments at its incremental borrowing rate or the interest rate stated or implied within the lease.

**Berthoud Fire Protection District**  
**Notes to Financial Statements (continued)**  
**December 31, 2024**

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**5. Long-Term Liabilities (continued)**

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The lease rate, term and ending lease liability are as follows:

	<u>Interest rate</u>	<u>Liability at Commencement</u>	<u>Lease Term in Years</u>	<u>Ending Balance</u>
Leased copier	3.85%	\$ 13,311	2.5	\$ 4,695

The future principal and interest payments as of December 31, 2024 are as follows:

<b>Right-to-use lease amortization</b>	
<b>Year Ending December 31,</b>	
2025	\$ 3,216
2026	<u>1,607</u>
Total minimum lease payments	4,823
Less amount representing interest	<u>(128)</u>
Present value of future minimum lease payments	<u><u>\$ 4,695</u></u>

**Line Of Credit**

The District has a line of credit with a bank that matures on April 7, 2026. The line allows borrowing in the amount of \$500,000 and bears interest at the greater of 4.500% or the New York Prime Rate as published in the *Wall Street Journal* plus 1.00% (8.50% as of December 31, 2024). The District did not draw on the line of credit during 2024, and there is no outstanding balance at December 31, 2024.

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**6. Risk Management**

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The District is exposed to various risks of loss related to various torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters.

The District carries commercial insurance for all risks of loss, including workers' compensation and employee health and accident insurance. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years. There have been no significant reductions in insurance coverage.

**Berthoud Fire Protection District**  
**Notes to Financial Statements (continued)**  
**December 31, 2024**

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**7. Defined Benefit Pension Plans**

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The District currently maintains two separate defined benefit pension plans. The plans cover paid participating firefighters hired prior to associating with Fire and Police Pension Association of Colorado including new hires, paid administrative personnel and all volunteer firefighters. The FPPA is responsible for the physical safekeeping and investing of such contributions as well as for making the appropriate and legally authorized payments of pension benefits and other expenses of the plan. The following tables present combining information relating to the District's Defined Benefit Pension Plans as of the year ended December 31, 2024:

**Volunteer Firefighters' Plan**

*Plan Description.* The District has established the Volunteer Firefighters' Pension Plan (the "Plan"), an agent multiple-employer defined benefit pension plan administered by the Fire and Police Pension Association of Colorado ("FPPA") under their Public Employee Retirement System (PERS). PERS represents the assets of numerous separate plans that have been pooled for investment purposes.

Under the FPPA affiliation agreement, the District is responsible for the collection and transmission of all contributions to the Volunteer Plan. FPPA is responsible for the physical safekeeping and investing of such contributions, as well as for making the appropriate and legally authorized payments of pension benefits and other expenses of the Volunteer Plan.

The Fire & Police Pension Association (FPPA) administers an agent multiple-employer Public Employee Retirement System (PERS). The PERS represents the assets of numerous separate plans that have been pooled for investment purposes. The pension plans have elected to affiliate with FPPA for plan administration and investment only. FPPA issues a publicly available annual comprehensive financial report that can be obtained at [FPPAco.org](http://FPPAco.org). Once in the site, locate the site map at the bottom of the web page and you will find the 'Annual Report' link.

As of December 31, 2024, the Plan has 20 retirees and beneficiaries, 1 inactive, nonretired members, and no active members, for a total of 21 members. FPPA issues an annual, publicly available financial report that includes the assets of the Volunteer Plan. The report may be obtained on FPPA's website at [www.fppaco.org](http://www.fppaco.org).

**Berthoud Fire Protection District**  
**Notes to Financial Statements (continued)**  
**December 31, 2024**

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**7. Defined Benefit Pension Plans (continued)**

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*Benefits Provided.* The Volunteer Plan provides retirement, disability and death benefits. Volunteer firefighters with at least 10 years of service and who are at least 50 years of age are eligible to receive retirement benefits. Benefit terms are established and may be amended by the Trustees. Benefits provided under the Volunteer Plan are as follows:

Age and service retirement after age 50 with 20 years of credited service (monthly)	\$ 400
Vested retirement benefit (monthly):	
With 10 to 20 years of service, amount per year of service per minimum vesting years	\$ 20
Minimum vesting years	10
Disability retirement benefit (monthly):	
Short term	\$ 200
Long term	\$ 200
Surviving spouse death benefit (monthly):	
Following death before retirement eligible, death in the line of duty	\$ 200
Following death after normal retirement	\$ 200
Following death after vested retirement with 10 to 20 years of service, amount per year of service per minimum vesting years	\$ 10
Funeral benefit lump sum, one time only	\$ 200

*Funding Policy.* The District makes contributions in accordance with Colorado Revised Statutes (C.R.S.), based upon Trustees-established benefits and funding requirements based on actuarial study. The State of Colorado contributes a matching share up to a maximum of 90% of the District's contribution. For the year ended December 31, 2024, the District contributed \$27,759 to the Plan.

*Pension Liabilities, Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions.* At December 31, 2024, the District reported a net pension liability of \$84,093 for this Plan.

The net pension liability was measured as of December 31, 2023, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of January 1, 2023. The measurement date is within one year of the plan sponsor's fiscal year end of December 31, 2024. For the year ended December 31, 2024, the District recognized pension benefit of (\$2,376). At December 31, 2024, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

**Berthoud Fire Protection District**  
**Notes to Financial Statements (continued)**  
**December 31, 2024**

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**7. Defined Benefit Pension Plans (continued)**

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	Deferred outflows of resources	Deferred inflows of resources
Net difference between projected and actual earnings on pension plan investments	\$ 20,051	\$ -
District contributions subsequent to the measurement date	27,759	-
Total	\$ 47,810	\$ -

The \$27,759 reported as deferred outflows of resources related to pensions resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended December 31, 2024. Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended December 31,	Amortization
2025	\$ 1,178
2026	6,755
2027	14,666
2028	(2,548)
	\$ 20,051

***Actuarial assumptions***

The total pension liability and actuarially determined contributions as of the measurement date was determined using the following actuarial assumptions, applied to all periods included in the measurement:

**Berthoud Fire Protection District**  
**Notes to Financial Statements (continued)**  
**December 31, 2024**

**7. Defined Benefit Pension Plans (continued)**

	Actuarially Determined Contributions
Actuarial Valuation Date	January 1, 2021*
Actuarial Method	Entry Age Normal
Amortization Method	Level Dollar, Open
Amortization Period	20 years
Investment Rate of Return	7.00%
Asset Valuation Method	5-Year smoothed fair value
Retirement Age	50% per year of eligibility until 100% at age 65
Includes Inflation at	2.50%
Mortality	<p><b>Pre-retirement:</b> 2006 central rates from the RP-2014 Employee Mortality Tables for males and females projected to 2018 using the MP-2017 projection scales, and then projected prospectively using the ultimate rates of the scale for all years, 50% multiplier for off-duty mortality.</p> <p><b>Post-retirement:</b> 2006 central rates from the RP-2014 Annuitant Mortality Tables for males and females projected to 2018 using the MP-2017 projection scales, and then projected prospectively using the ultimate rates of the scale for all years.</p> <p><b>Disabled:</b> 2006 central rates from the RP-2014 Disabled Mortality Tables for males and females projected to 2018 using the MP-2017 projection scales, and then projected prospectively using the ultimate rates of the scale for all years.</p>

\* Actuarial determined contribution rates are calculated as of January 1 of odd numbered years. The contributions rates have a one-year lag, so the actuarial valuation as of January 1, 2021, determines the contribution amounts for 2022 and 2023.

*Discount Rate.* Projected benefit payments are required to be discounted to their actuarial present values using a Single Discount Rate that reflects (1) a long-term expected rate of return on pension plan investments (to the extent that the plan's fiduciary net position is projected to be sufficient to pay benefits) and (2) tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the plan's projected fiduciary net position is not sufficient to pay benefits).

**Berthoud Fire Protection District**  
**Notes to Financial Statements (continued)**  
**December 31, 2024**

**7. Defined Benefit Pension Plans (continued)**

For the purpose of this valuation, the long-term expected rate of return on pension plan investments is 7.00%; the municipal bond rate is 3.77% (based on the weekly rate closest to but not later than the measurement date of the “state & local bonds” rate from Federal Reserve statistical release (H.15)). Based on the assumption that the pension plan’s fiduciary net position is projected to be available to make all projected future benefit payments of current active and inactive employees, the resulting Single Discount Rate is 7.00%.

*Long-term Expected Return on Plan Assets.* The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic nominal rates of return for each major asset class included in the Fund’s target asset allocation as of December 31, 2023 are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Cash	1.0%	4.32%
Fixed Income - Rates	10.0%	5.35%
Fixed Income - Credit	5.0%	5.89%
Absolute Return	9.0%	6.39%
Long Short	6.0%	7.27%
Global Equity	35.0%	8.33%
Private Markets	34.0%	10.31%
Total	100.0%	

*Sensitivity.* The following presents the District’s proportionate share of the net pension liability calculated using the discount rate of 7.00 percent, as well as what the District’s proportionate share of the net pension liability would be if it were calculated using a discount rate this is 1-percentage-point lower or 1-percentage-point higher than the current rate:

	<b>Projected Net Pension Liability</b>
1% Decrease to 6.00%	\$ 131,754
Single Discount Rate	84,093
1% Increase to 8.00%	42,816

**Berthoud Fire Protection District**  
**Notes to Financial Statements (continued)**  
**December 31, 2024**

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**7. Defined Benefit Pension Plans (continued)**

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**Statewide Retirement Plan (SRP)**

*Plan Description.* participates in the Statewide Retirement Plan (SRP), a cost-sharing multiple-employer defined benefit pension plan. The Plan consists of four components: Defined Benefit Component, Hybrid Defined Benefit Component, Social Security Component and Money Purchase Component. The Plan currently has 230 participating employer fire and police departments.

The Defined Benefit Component and Social Security Component cover substantially all full-time employees of participating fire or police departments in Colorado hired on or after April 8, 1978, provided that they are not already covered by a statutorily exempt plan. Employers once had the option to withdraw from the Plan, but a change in state statutes eliminated this option effective January 1, 1988, unless the employer elects and is determined to be eligible to participate in the Statewide Money Purchase Plan.

In 2003, legislation was enacted that allows departments who cover their firefighters and police officers in money purchase plans to elect coverage under the Plan. As of August 5, 2003, clerical and other personnel from fire districts whose services are auxiliary to fire protection may also participate in the Plan. As of January 1, 2020, Colorado police and sheriff departments who participate in Social Security have the option of affiliating for coverage under the Plan.

The Plan assets are in the Fire & Police Members' Benefit Investment Fund Long-Term Pool and the Fire & Police Members' Self-Directed Investment Fund (for Deferred Retirement Option Plan (DROP) assets and Money Purchase Component assets). The Long-Term Pool is designed primarily for open plans with a longer time horizon, appropriate risk tolerance, and lower liquidity needs. The investment return assumption is 7.00 percent.

Members participating in DROP or in the Money Purchase Component choose among various investment options offered by an outside investment manager.

The Plan is administered by the Fire & Police Pension Association of Colorado (FPPA). FPPA issues a publicly available annual comprehensive financial report that can be obtained on FPPA's website at <http://www.FPPAco.org>.

*Benefits Provided.* The FPPA Board of Directors may change the retirement age on an annual basis, depending upon the results of the actuarial valuation and other circumstances. The Normal Retirement Age should not be less than age 55 or more than age 60. Any member with at least 25 years of service may retire at any time after age 55 and shall be eligible for a normal retirement pension. Members with combined age and years of service totaling 80 or more, with a minimum age of 50 also qualify for a normal retirement pension.

**Berthoud Fire Protection District**  
**Notes to Financial Statements (continued)**  
**December 31, 2024**

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**7. Defined Benefit Pension Plans (continued)**

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A member is eligible for retirement after attainment of age 55 with at least five years of credited service. A member is eligible for an early retirement after completion of 30 years of service or attainment of age 50 with at least five years of credited service. The early retirement benefit equals the normal retirement benefit reduced on an actuarially equivalent basis.

The annual retirement benefit for the Defined Benefit Component is 2.0 percent of the average of the member's highest three years' base salary for each year of credited service up to ten years, plus 2.5 percent of the average of the member's highest three years' base salary for each year of service thereafter.

Beginning January 1, 2007, the annual normal retirement benefit for the Social Security Component is 1.0 percent of the average of the member's highest three years base salary for each year of credited service up to ten years plus 1.25 percent of the average of the member's highest three years' base salary for each year thereafter. Prior to 2007, the benefit for members of the Social Security Component will be reduced by the amount of social security income the member receives annually, calculated as if the social security benefit started as of age 62.

The annual retirement benefit of the Hybrid Defined Benefit Component is 1.9 percent of the average of the member's highest three years' base salary for each year of credited service through December 31, 2022 and 1.5 percent of the average of the member's highest three years' base salary for each year of credited service after January 1, 2023.

Benefits paid to retired members and beneficiaries may be increased annually on October 1 via cost of living adjustment (COLA). COLAs may be compounding or non-compounding. The increase in benefits, if any, is based on the FPPA Board of Director's discretion. Compounding COLAs can range from 0 percent to the higher of 3 percent or the Consumer Price Index for Urban Wage Earners and Clerical Workers. Non-compounding COLAs take into consideration the investment returns, compounding COLAs and other economic factors. COLAs may begin once the retired member has been receiving retirement benefits for at least 12 calendar months prior to October 1.

Upon termination, the vested account balance within the Money Purchase Component becomes available to the member.

Upon termination, a member may elect to have their member contributions, along with 5.0 percent as interest, returned as a lump sum distribution in lieu of a retirement benefit.

**Berthoud Fire Protection District**  
**Notes to Financial Statements (continued)**  
**December 31, 2024**

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**7. Defined Benefit Pension Plans (continued)**

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*Contributions.* Contribution rates for the Plan are set by state statute. The FPPA Board of Directors may further increase the required contributions, equally between employer and member, upon approval through an election of both employers and members.

Members of the Defined Benefit Component contribute 12.0 percent of base salary. In 2020, legislation was enacted to increase the employer contributions rate to the Plan beginning in 2021. Employer contribution rates will increase 0.5 percent annually through 2030 to a total of 13.0 percent of base salary. These increases result in a combined contribution rate of 25.0 percent of base salary in 2030. In 2023, the total combined member and employer contribution rate was 21.5 percent.

Contributions from Defined Benefit Component members and employers of plans reentering the Defined Benefit Component are established by resolution and approved by the FPPA Board of Directors. The continuing rate of contribution for reentry groups is determined for each reentry group. The additional contribution amount is determined locally and may be paid by the member, the employer or split 50/50. Per the 2020 legislation, the required employer contribution rate for reentry departments also increases 0.5 percent annually. These increases result in a minimum combined contribution rate of 25.2 percent in 2030. In 2023, the total minimum required member and employer contribution rate was 21.7 percent.

A member of the Plan may elect to make voluntary after-tax contributions to the Money Purchase Component of the Plan. Additional voluntary contributions from the employer are made on a pre-tax basis.

Within the Money Purchase Component, members are always fully vested in their own contributions, as well as the earnings on those contributions. Vesting in the employer's contributions within the Money Purchase Component, and earnings on those contributions occurs according to the vesting schedule set by the plan document at 20 percent per year after the first year of service and to be 100 percent vested after five years of service or the attainment of age 55. Employer and member contributions are invested in funds at the discretion of members.

A member of the Plan may elect to make voluntary after-tax contributions to the Money Purchase Component of the Plan. Additional voluntary contributions from the employer are made on a pre-tax basis.

*Pension:* At December 31, 2024, the District reported a liability of \$0 for its proportionate share of the net pension liability. The net pension liability as of December 31, 2023, is based upon the January 1, 2024, actuarial valuation. The actuarially determined contributions as of December 31, 2023, are based upon the January 1, 2023, actuarial valuation. The average of the expected remaining service lives of all members in the plan, including active and inactive members, is 8.4106 years determined as of the beginning of the measurement period.

**Berthoud Fire Protection District**  
**Notes to Financial Statements (continued)**  
**December 31, 2024**

**7. Defined Benefit Pension Plans (continued)**

The District's proportion of the net pension liability was based on a projection of the District's long-term share of contributions to the pension plan relative to the projected contributions of all participating entities, actuarially determined. At December 31, 2023, the District's proportion was approximately 0.3064199 percent, a decrease of 0.0398 percent from the prior year.

	Deferred outflows of resources	Deferred inflows of resources
Differences between expected and actual experience	\$ 583,560	\$ 28,038
Changes of assumptions or other inputs	338,488	-
Net difference between projected and actual earnings on pension plan investments	418,942	-
Changes in proportion and differences between contributions recognized and proportionate share of contributions	-	29,785
District contributions subsequent to the measurement date	339,793	-
Total	\$ 1,680,783	\$ 57,823

The \$339,793 reported as deferred outflows of resources related to pensions resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended December 31, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense (income) as follows:

Year ended December 31,	Amortization
2025	\$ 214,107
2026	322,224
2027	466,048
2028	52,544
2029	73,533
Thereafter	154,711
	\$ 1,283,167

**Berthoud Fire Protection District**  
**Notes to Financial Statements (continued)**  
**December 31, 2024**

**7. Defined Benefit Pension Plans (continued)**

*Actuarial assumptions.* The actuarial valuations for the Statewide Retirement Plan were used to determine the total pension liability and actuarially determined contributions for the fiscal year ending December 31, 2023. The valuations used the following actuarial assumptions and other inputs:

	<b>Total Pension Liability</b>	<b>Actuarial Determined Contributions</b>
Actuarial Valuation Date	January 1, 2024	January 1, 2023
Actuarial Method	Entry Age Normal	Entry Age Normal
Amortization Method	N/A	Level % of Payroll, Open
Amortization Period	N/A	30 Years
Long-term Investment Rate of Return, net*	7.0%	7.0%
Projected Salary Increases*	4.25% - 11.25%	4.25% - 11.25%
Cost of Living Adjustments (COLA)	0%	0%
*Includes Inflation at	2.5%	2.5%

For determining the total pension liability, the post-retirement mortality tables for non-disabled retirees uses the Pub-2010 Safety Healthy Annuitant Mortality Tables for males and females, amount-weighted, and then projected using the ultimate values of the MP-2020 projection scale for all years. The pre-retirement mortality assumption uses Pub-2010 Safety Healthy Employee Mortality Tables for males and females, amount-weighted, and then projected with the MP-2020 Ultimate projection scale. The pre-retirement non-duty mortality tables are adjusted to 60% multiplier. The on-duty mortality rate is 0.00015.

For determining the actuarially determined contributions, the post-retirement mortality tables for non-disabled retirees uses the Pub-2010 Safety Healthy Annuitant Mortality Tables projected with the ultimate values of the MP-2020 projection scale. The pre-retirement off-duty mortality tables are adjusted to 60% of the MP-2020 mortality tables for active employees. The on-duty mortality rate is 0.00015

At least every five years the FPPA’s Board of Directors, in accordance with best practices, reviews its economic and demographic actuarial assumptions. At its July 2022 meeting, the Board of Directors reviewed and approved recommended changes to the actuarial assumptions. The recommendations were made by the FPPA’s actuaries, Gabriel, Roeder, Smith & Company, based upon their analysis of past experience and expectations of the future. The assumption changes were effective for actuarial valuations beginning January 1, 2023.

**Berthoud Fire Protection District**  
**Notes to Financial Statements (continued)**  
**December 31, 2024**

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**7. Defined Benefit Pension Plans (continued)**

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The actuarial assumptions impact actuarial factors for benefit purposes such as purchases of service credit and other benefits where actuarial factors are used. The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation (assumed at 2.5 percent). Best estimates of arithmetic real rates of return for each major asset class included in the Fund’s target asset allocation as of December 31, 2023 are summarized in the following table:

<b>Asset Class</b>	<b>Target Allocation</b>	<b>Long-Term Expected Real Rate of Return</b>
Global Equity	35%	8.33%
Equity Long/Short	6%	7.27%
Private Markets	34%	10.31%
Fixed Income - Rates	10%	5.35%
Fixed Income - Credit	5%	5.89%
Absolute Return	9%	6.39%
Cash	1%	4.32%
Total	100%	

*Discount Rate.* The discount rate used to measure the total pension liability was 7.00 percent. The projection of cash flows used to determine the discount rate assumed that contributions from participating employers will be made based on the actuarially determined rates based on the Board’s funding policy, which establishes the contractually required rates under Colorado statutes. Based on those assumptions, the Statewide Retirement Plan fiduciary net position was projected to be available to make all the projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

As of the measurement period ending December 31, 2023, the COLA assumption, which was previously 0.00%, was revised to reflect the true nature of Board’s Benefits Policy which includes a variable COLA and supplemental payments. Consistent with Board’s policy, the new COLA assumption will fluctuate from year to year depending on plan experience and is the long-term COLA assumption which results in no Net Pension Asset. If current assets do not support Total Pension Liabilities using a COLA assumption of greater than 0.00%, then a COLA assumption of 0.00% will be used and a Net Pension Liability will be reported.

Projected benefit payments are required to be discounted to their actuarial present values using a single discount rate that reflects (1) a long-term expected rate of return on pension plan investments (to the extent that the plan’s fiduciary net position is projected to be sufficient to

**Berthoud Fire Protection District**  
**Notes to Financial Statements (continued)**  
**December 31, 2024**

**7. Defined Benefit Pension Plans (continued)**

pay benefits) and (2) tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the plan’s projected fiduciary net position is not sufficient to pay benefits).

For the purpose of this valuation, the expected rate of return on pension plan investments is 7.00 percent; the municipal bond rate is 3.77 percent (based on the weekly rate closest to but not later than the measurement date of the “state & local bonds” rate from Federal Reserve statistical release (H.15)); and the resulting single discount rate is 7.00 percent.

*Sensitivity Analysis.* Regarding the sensitivity of the net pension liability/(asset) to changes in the single discount rate, the following presents the plan’s net pension liability/(asset), calculated using a single discount rate of 7.00 percent, as well as what the plan’s net pension liability/(asset) would be if it were calculated using a single discount rate that is one percent lower or one percent higher:

Discount Rate	Projected Net Pension (Asset) Liability
1% Decrease to 6%	\$1,71,217
Single Discount Rate (7%)	\$0
1% Increase to 8%	\$1,533,216

*The net pension liability of \$0 reflects a reserve for cost of living adjustments and to manage adverse experience of each stated discount rate above*

**8. Deferred Compensation Plans**

The District participates in a deferred compensation plan (the 457 Plan) as defined under the Internal Revenue Code Section 457, which allows employees to make an elective deferral of a portion of their earned compensation to the 457 Plan. The 457 Plan is a multi-employer plan administered by FPPA. Amendments to the 457 Plan may be made by the 457 Plan trustee. The District does not match employee contributions to the 457 Plan. Employees who are participating members contributed \$171,137 pre-tax and \$31,655 after tax for the year-ended December 31, 2024.

The District also provides a 457 deferred compensation plan managed by a third-party administrator, Empower, for the purpose of providing retirement income and other deferred compensation benefits to eligible employees and beneficiaries. Eligible employees include administrative employees who work more than 20 hours per week with 12 consecutive months of service and who are not eligible for coverage in SRP offered by FPPA. The District will contribute an amount equal to the lesser of the amount agreed to by the participant and District or a percentage of participant compensation based on years of service. Employees who are participating members contributed \$15,995 pre-tax the District contributed \$7,582 pre-tax for the year-ended December 31, 2024.

**Berthoud Fire Protection District**  
**Notes to Financial Statements (continued)**  
**December 31, 2024**

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**9. Statewide Death and Disability Plan**

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The District contributes to the Statewide Death and Disability Plan (SWD&DP), a cost-sharing multiple-employer defined benefit death and disability plan administered by FPPA. All full-time firefighters are members of the plan. Contributions to the plan are used solely for the payment of death and disability benefits. Benefits are established by state statute and generally allow for benefits upon the death or disability of a plan member prior to retirement. FPPA issues a publicly available annual financial report that includes financial statements and required supplementary information for SWD&DP. That report may be obtained at [www.fppaco.org](http://www.fppaco.org).

The plan is funded by member contributions or contributions made on behalf of members. The District has no requirement to contribute to the plan and does not receive contributions from a nonemployer entity.

The plan provides pre-retirement death benefits, as follows:

- Off-duty: 40% of the base salary paid to the member prior to death, with an additional 10% of base salary if a surviving spouse has two or more dependent children
- On-duty: 70% of the base salary paid to the member prior to death

Disability benefits, as follows:

- Total disability: 70% of the base salary preceding disability
- Permanent occupational disability: 50% of the base salary preceding disability
- Temporary occupational disability: 40% of the base salary preceding disability for up to five years

Benefit adjustments are granted periodically at the discretion of the FPPA Board of Directors. Total disability retirees receive an automatic increase of 3%. For other annuitants, the increase may reflect the Consumer Price Index for Urban Wage Earners and Clerical Workers, but in no case may be higher than 3%.

Once a member is eligible to retire, contributions to the plan and plan benefit obligations cease.

*Contributions*

The contribution requirements are established by state statutes. However, in accordance with C.R.S. 31-31-811(4), the FPPA Board of Directors, based on an annual actuarial valuation, may adjust the contribution rate every two years, but in no event may the adjustment for any two-year period exceed one-tenth of one percent of the member's salary.

**Berthoud Fire Protection District**  
**Notes to Financial Statements (continued)**  
**December 31, 2024**

Any decision regarding whether the employer or member contributes to the plan, or whether the contribution is paid jointly by the employer and the member, is determined by the District.

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**9. Statewide Death and Disability Plan (continued)**

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No contributions are required for members hired prior to January 1, 1997. For members hired on or after January 1, 1997, the District contributed 3.0% of base salaries on behalf of the members during the year ended December 31, 2024. Contributions to the plan for the year ended December 31, 2024 were \$115,680, equal to the required contributions.

*Pension Liabilities, Pension Expense And Deferred Outflows Of Resources And Deferred Inflows Of Resources Related To Pensions*

The District has no requirement to contribute to the plan and does not receive contributions from a nonemployer entity. Therefore, the District does not report a net other post-employment benefits (OPEB) liability, or deferred outflows of resources and deferred inflows of resources related to OPEB.

*OPEB Plan Fiduciary Net Position*

Detailed information about the plan's fiduciary net position is available in FPPA's separately issued financial report, which may be obtained at [www.fppaco.org](http://www.fppaco.org).

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**10. TABOR Compliance**

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In November 1992, Colorado voters passed TABOR, which limits the revenue-raising and spending abilities of state and local governments. The limits on property taxes, revenue and fiscal year spending include allowable annual increases tied to inflation and local growth construction valuation. Fiscal year spending, as defined by the amendment, excludes spending from certain revenue and financing sources such as federal funds, gifts, property sales, fund transfers, damage awards, and fund reserves.

TABOR requires voter approval for any increase in mill levy or tax rates, new taxes or creation of multi-year debt. Revenue earned in excess of the spending limit must be refunded or approved to be retained by the District under specified voting requirements by the entire electorate. The amendment also requires that reserves of 1% of 1993 fiscal year spending, excluding bonded debt service, be established for declared emergencies, with 2% of fiscal year spending required in 1994 and 3% thereafter.

In 1996, the voters of the District approved the "de-Bruce" ballot issue to authorize the District to collect, retain and spend all revenue generated by its existing mill levy and future mill levies, which cannot be increased without voter approval, and from all other sources of revenue in excess of the limitations provided in TABOR for the purpose of providing increased fire protection by the purchase of additional equipment, staffing and other general expenditures. The District's management believes that it legally removed itself from TABOR's requirements. However, TABOR is complex and subject to future judicial interpretation, including the ability of government entities to obtain voter approval to "de-Bruce," including, but not limited to, the form and content of such ballot issues.

# **BERTHOUD FIRE PROTECTION DISTRICT**

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**Required Supplementary Information**

**Berthoud Fire Protection District**  
**Schedule of Revenues, Expenditures**  
**and Changes in Fund Balance—Actual and Budget**  
**Governmental Fund Type—General Fund**  
**December 31, 2024**

	<u>Original and Final Budget</u>	<u>Actual</u>	<u>Variance Favorable (Unfavorable)</u>
<b>Revenues</b>			
Property taxes	\$ 6,848,488	\$ 6,916,958	\$ 68,470
Specific ownership taxes	409,621	395,322	(14,299)
Charges for services	2,000	44,851	42,851
Interest	100,000	361,112	261,112
Intergovernmental	111,441	362,214	250,773
Grant revenue	364,473	593,880	229,407
Other Income	6,500	13,493	6,993
Total Revenues	<u>7,842,523</u>	<u>8,687,830</u>	<u>845,307</u>
<b>Expenditures:</b>			
Personnel	5,743,485	5,422,064	321,421
Building & Land	150,029	201,133	(51,104)
Vehicles & Equipment	455,679	318,020	137,659
Communications & IT	138,877	126,040	12,837
Travel & Training	178,400	186,123	(7,723)
Managerial	541,589	575,092	(33,503)
Debt service:			
Principal	-	2,983	(2,983)
Interest	-	233	(233)
Total Expenditures	<u>7,208,059</u>	<u>6,831,688</u>	<u>376,371</u>
<b>Excess Revenue Over (Under)</b>			
<b>Expenditures</b>	<u>634,464</u>	<u>1,856,142</u>	<u>1,221,678</u>
<b>Other financing sources and (uses)</b>			
Transfer out	-	(1,449,075)	(1,449,075)
Total other financing sources and (uses)	-	(1,449,075)	(1,449,075)
<b>Net Change in fund balance</b>	634,464	407,067	(227,397)
<b>Fund Balance—Beginning of year</b>	<u>4,985,930</u>	<u>5,058,852</u>	<u>72,922</u>
<b>Fund Balance—End of Year</b>	<u>\$ 5,620,394</u>	<u>\$ 5,465,919</u>	<u>\$ (154,475)</u>

The accompanying notes are an integral part of these financial statements.

**Berthoud Fire Protection District**  
**Required Supplementary Information**  
**Volunteer Pension Fund**  
**Schedule of Changes in Net Pension Liability and Related Ratios**  
**Last 10 Measurement Periods**

Measurement period ended December 31,	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
<b>Total pension liability</b>										
Service cost	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 317	\$ 317	\$ 336	\$ 336	\$ 391
Interest on the total pension liability	39,547	38,090	39,963	42,754	43,797	46,635	47,795	49,388	50,712	50,401
Difference between expected and actual experience	-	39,076	-	(17,629)	-	(3,768)	-	(28,086)	-	24,322
Changes of assumptions	-	2,738	-	-	-	22,760	-	22,704	-	-
Benefit Payments	(58,880)	(59,280)	(73,906)	(56,380)	(60,960)	(62,760)	(64,360)	(66,760)	(70,560)	(71,324)
<b>Net change in total pension liability</b>	(19,333)	20,624	(33,943)	(31,255)	(17,163)	3,184	(16,248)	(22,418)	(19,512)	3,790
<b>Total pension liability - Beginning</b>	593,904	573,280	607,223	638,478	655,641	652,457	668,705	691,123	710,635	706,845
<b>Total pension liability - Ending (a)</b>	574,571	593,904	573,280	607,223	638,478	655,641	652,457	668,705	691,123	710,635
<b>Plan fiduciary net position</b>										
Contributions - employer	-	12,264	16,880	16,880	11,746	11,746	13,114	13,114	15,427	15,427
Net investment income	45,859	(46,439)	76,458	63,230	68,700	662	72,374	26,741	9,954	36,816
Benefit payments	(58,880)	(59,280)	(73,906)	(56,380)	(60,960)	(62,760)	(64,360)	(66,760)	(70,560)	(71,324)
Administrative expense	(8,059)	(6,018)	(5,854)	(4,708)	(7,065)	(5,163)	(6,449)	(994)	(1,051)	(1,044)
State of Colorado supplemental discretionary payment	11,038	15,192	25,763	-	10,571	11,803	11,803	13,884	13,884	18,240
<b>Net change in plan fiduciary net position</b>	(10,042)	(84,281)	39,341	19,022	22,992	(43,712)	26,482	(14,015)	(32,346)	(1,885)
<b>Plan fiduciary net position - beginning</b>	500,550	584,831	545,490	526,468	503,476	547,188	520,706	534,721	567,067	568,952
<b>Plan fiduciary net position - end (b)</b>	490,508	500,550	584,831	545,490	526,468	503,476	547,188	520,706	534,721	567,067
<b>District's net pension liability - ending (a)-(b)</b>	84,063	93,354	(11,551)	61,733	112,010	152,165	105,269	147,999	156,402	143,568
<b>Plan fiduciary net position as a percentage of the total pension liability</b>	85.37%	84.28%	102.01%	89.83%	82.46%	76.79%	83.87%	77.87%	77.37%	79.80%

Note: This schedule is intended to show information for ten years.

**Berthoud Fire Protection District**  
**Required Supplementary Information**  
**Schedules of Employer Contributions**

**Volunteer Plan**

<u>Measurement Period Ended</u>	<u>Actuarially Required Contributions</u>	<u>Actual Employer Contributions</u>	<u>Contribution Excess/(Deficiency)</u>	<u>Actual Covered Payroll</u>	<u>Contributions as a Percentage of Covered Payroll</u>
*		***			
12/31/2023	\$ 12,264	\$ 11,038	\$ (1,226)	N/A**	N/A**
12/31/2022	12,264	27,456	15,192	N/A**	N/A**
12/31/2021	12,264	12,264	-	N/A**	N/A**
12/31/2020	16,880	16,880	-	N/A**	N/A**
12/31/2019	16,880	22,317	5,437	N/A**	N/A**
12/31/2018	11,746	23,549	11,803	N/A**	N/A**
12/31/2017	11,746	24,917	13,171	N/A**	N/A**
12/31/2016	13,114	24,917	11,803	N/A**	N/A**
12/31/2015	13,114	26,998	13,884	N/A**	N/A**
12/31/2014	15,427	29,311	13,884	N/A**	N/A**

**Note:** This schedule shows information for ten years.

Actuarially determined contributions rates are calculated as of January 1 of odd years. The contribution rates have a one-year lag, so the actuarial valuation as of January 1, 2023, determines the contribution amounts for 2022 and 2023.

\* The measurement date is one-year in arrears to the current reporting period

\*\* Ratio not applicable (N/A) since payroll is zero due to the plan covering volunteers.

\*\*\* Includes both employer contribution and State of Colorado Supplemental Discretionary Payment

The accompanying notes are an integral part of these financial statements.

**Berthoud Fire Protection District**  
**Required Supplementary Information**  
**FPPA - Statewide Retirement Plan**  
**Schedules of Proportionate Share of the Net Pension and Related Ratios**

**Statewide Retirement Plan**

<b><u>Period Ended*</u></b>	<b><u>Proportion of the Net Pension Liability/(Asset)</u></b>	<b><u>Proportionate Share of the Net Pension Liability (Asset)</u></b>	<b><u>Actual Covered Payroll</u></b>	<b><u>Net Pension Liability (Asset) as a Percentage of Covered Payroll</u></b>	<b><u>Fiduciary Net Position as a Percentage of Total Pension Liability/(Asset)</u></b>
12/31/2023	0.30642%	\$ -	\$ 3,016,142	0.00%	100.00%
12/31/2022	0.34623%	307,313	3,009,265	10.21%	97.60%
12/31/2021	0.32885%	(1,782,142)	2,712,208	-65.71%	106.70%
12/31/2020	0.30463%	(661,342)	2,470,236	-26.77%	101.90%
12/31/2019	0.27890%	(151,735)	1,992,293	-7.62%	95.20%
12/31/2018	0.24485%	309,551	1,698,539	18.22%	106.30%
12/31/2017	0.24910%	(358,370)	1,476,167	-24.28%	98.21%
12/31/2016	0.25536%	(92,270)	1,329,015	-6.94%	100.10%
12/31/2015	0.23452%	4,134	1,137,638	0.36%	140.60%
12/31/2014	0.22247%	(251,075)	1,115,371	-22.51%	139.00%

\* The amounts presented for each period ended were determined as of the measurement period - 12/31 of the prior year

Note: This schedule is intended to show information for ten years. Additional years will be displayed as they become available.

**Berthoud Fire Protection District**  
**Required Supplementary Information**  
**Schedules of Employer Contributions**

**Statewide Defined Benefit Plan**

<u>Period Ended</u>	<u>Actuarially Required Contributions</u>	<u>Actual Employer Contributions</u>	<u>Contribution Excess/(Deficiency)</u>	<u>Actual Covered Payroll</u>	<u>Contributions as a Percentage of Covered Payroll</u>
12/31/2024	\$ 339,793	\$ 339,793	\$ -	\$ 3,403,790	10.0%
12/31/2023	285,988	285,988	-	3,016,142	9.5%
12/31/2022	270,071	270,071	-	3,009,265	9.0%
12/31/2021	230,469	230,469	-	2,712,208	8.5%
12/31/2020	197,619	197,619	-	2,470,236	8.0%
12/31/2019	159,383	159,383	-	1,992,293	8.0%
12/31/2018	132,047	132,047	-	1,698,539	7.8%
12/31/2017	115,987	115,987	-	1,476,167	7.9%
12/31/2016	104,550	104,550	-	1,329,015	7.9%
12/31/2015	91,011	91,011	-	1,137,638	8.0%

Note: This schedule is intended to show information for ten years. Additional years will be displayed as they become available.

# **BERTHOUD FIRE PROTECTION DISTRICT**

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## **Supplementary Information**

**Berthoud Fire Protection District**  
**Statement of Revenues, Expenditures**  
**and Changes in Fund Balance—Actual and Budget**  
**Capital Projects Fund**  
**December 31, 2024**

	<b>Original Budget</b>	<b>Final Budget</b>	<b>Actual</b>	<b>Variance Favorable (Unfavorable)</b>
<b>Revenues</b>				
Property taxes	\$ 674,305	\$ 674,305	\$ 684,875	\$ 10,570
Interest	30,289	30,289	15,997	(14,292)
Total Revenues	704,594	704,594	700,872	(3,722)
<b>Expenditures:</b>				
Current:				
Administration	13,486	150,000	147,971	2,029
Capital outlay	1,083,568	2,450,000	2,306,843	143,157
Debt service:				
Principal	121,652	108,956	108,956	-
Interest	-	24,703	24,703	-
Total Expenditures	1,218,706	2,733,659	2,588,473	145,186
<b>Excess Revenue Over (Under) Expenditures</b>	(514,112)	(2,029,065)	(1,887,601)	141,464
<b>Other financing sources and (uses)</b>				
Total other financing sources and (uses)	1,218,706	1,566,633	1,440,789	(125,844)
<b>Net Change in fund balance</b>	704,594	(462,432)	(446,812)	15,620
<b>Fund Balance—Beginning of year</b>	1,385,192	1,069,702	1,069,702	-
<b>Fund Balance—End of Year</b>	\$ 2,089,786	\$ 607,270	\$ 622,890	\$ 15,620

The accompanying notes are an integral part of these financial statements.

**Berthoud Fire Protection District**  
**Statement of Revenues, Expenditures**  
**and Changes in Fund Balance—Actual and Budget**  
**Impact Fee Fund**  
**December 31, 2024**

	<b>Original and Final Budget</b>	<b>Actual</b>	<b>Variance Favorable (Unfavorable)</b>
<b>Revenues</b>			
Impact fee revenue	\$ 200,000	\$ 493,764	\$ 293,764
Earnings on deposits	-	81,250	81,250
Total Revenues	200,000	575,014	375,014
<b>Expenditures:</b>			
Current:			
Capital outlay	863,000	363,000	500,000
Debt Service	108,361	97,247	11,114
Total Expenditures	971,361	460,247	511,114
<b>Excess Revenue Over (Under) Expenditures</b>	(771,361)	114,767	886,128
<b>Other financing sources and (uses)</b>			
Total other financing sources and (uses)	771,361	8,286	(763,075)
<b>Net Change in fund balance</b>	-	123,053	123,053
<b>Fund Balance—Beginning of year</b>	1,833,819	1,712,054	(121,765)
<b>Fund Balance—End of Year</b>	\$ 1,833,819	\$ 1,835,107	\$ 1,288

The accompanying notes are an integral part of these financial statements.